Caparal Assambly

Senate

File No. 193

General Assembly

Substitute Senate Bill No. 975

January Session, 2021

Senate, March 29, 2021

The Committee on Aging reported through SEN. MILLER of the 27th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT STRENGTHENING THE BILL OF RIGHTS FOR LONG-TERM CARE FACILITY RESIDENTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsection (b) of section 19a-550 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*,
- 3 2021):
- 4 (b) There is established a patients' bill of rights for any person
- 5 admitted as a patient to any nursing home facility, residential care home
- 6 or chronic disease hospital. The patients' bill of rights shall be
- 7 implemented in accordance with the provisions of Sections 1919(b),
- 8 1919(c), 1919(c)(2), 1919(c)(2)(D) and 1919(c)(2)(E) of the Social Security
- 9 Act. The patients' bill of rights shall provide that each such patient: (1)
- 10 Is entitled to treat his or her living quarters as his or her home and,
- 11 <u>subject to rules designed to protect the privacy, health and safety of</u>
- 12 other patients at a nursing home facility, residential care home or
- 13 <u>chronic disease hospital, has no fewer rights than any other resident of</u>
- 14 the state, including, but not limited to (A) associating and

communicating privately with persons of the patient's choice, and (B) purchasing and using technology of the patient's choice, including, but not limited to, technology that may facilitate virtual visitation with family and other persons, provided operation and use of such technology shall not violate any individual's right to privacy under state or federal law; (2) is fully informed, as evidenced by the patient's written acknowledgment, prior to or at the time of admission and during the patient's stay, of the rights set forth in this section and of all rules and regulations governing patient conduct and responsibilities; [(2)] (3) is fully informed, prior to or at the time of admission and during the patient's stay, of services available in such facility or chronic disease hospital, and of related charges including any charges for services not covered under Titles XVIII or XIX of the Social Security Act, or not covered by basic per diem rate; [(3)] (4) in such facility or hospital is entitled to choose the patient's own physician or advanced practice registered nurse and is fully informed, by a physician or an advanced practice registered nurse, of the patient's medical condition unless medically contraindicated, as documented by the physician or advanced practice registered nurse in the patient's medical record, and is afforded the opportunity to participate in the planning of the patient's medical treatment and to refuse to participate in experimental research; [(4)] (5) in a residential care home or a chronic disease hospital is transferred from one room to another within such home or chronic disease hospital only for medical reasons, or for the patient's welfare or that of other patients, as documented in the patient's medical record and such record shall include documentation of action taken to minimize any disruptive effects of such transfer, except a patient who is a Medicaid recipient may be transferred from a private room to a nonprivate room, provided no patient may be involuntarily transferred from one room to another within such home or chronic disease hospital if (A) it is medically established that the move will subject the patient to a reasonable likelihood of serious physical injury or harm, or (B) the patient has a prior established medical history of psychiatric problems and there is psychiatric testimony that as a consequence of the proposed move there will be exacerbation of the psychiatric problem that would

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50 last over a significant period of time and require psychiatric 51 intervention; and in the case of an involuntary transfer from one room 52 to another within such home or chronic disease hospital, the patient and, 53 if known, the patient's legally liable relative, guardian or conservator or 54 a person designated by the patient in accordance with section 1-56r, is 55 given not less than thirty days' and not more than sixty days' written 56 notice to ensure orderly transfer from one room to another within such 57 home or chronic disease hospital, except where the health, safety or 58 welfare of other patients is endangered or where immediate transfer 59 from one room to another within such home or chronic disease hospital 60 is necessitated by urgent medical need of the patient or where a patient 61 has resided in such home or chronic disease hospital for less than thirty 62 days, in which case notice shall be given as many days before the 63 transfer as practicable; [(5)] (6) is encouraged and assisted, throughout 64 the patient's period of stay, to exercise the patient's rights as a patient 65 and as a citizen, and to this end, has the right to (A) be fully informed 66 about patients' rights by state or federally funded patient advocacy 67 programs, [and may voice grievances and recommend changes in 68 policies and services to nursing home facility, residential care home or 69 chronic disease hospital staff or to outside representatives of the 70 patient's choice, free from restraint, interference, coercion, 71 discrimination or reprisal; (6) (B) present grievances and recommend 72 changes in policies, procedures and services to the manager or staff of 73 the nursing home facility, residential care home or chronic disease 74 hospital, government officials or any other person without restraint, 75 interference, coercion, discrimination or reprisal from the nursing home 76 facility, residential care home or chronic disease hospital, and (C) access 77 to representatives of the Department of Public Health, the Department 78 of Social Services or the Office of the Long-Term Care Ombudsman; (7) 79 shall have prompt efforts made by such nursing home facility, 80 residential care home or chronic disease hospital to resolve grievances 81 the patient may have, including those with respect to the behavior of 82 other patients; [(7)] (8) may manage the patient's personal financial 83 affairs, and is given a quarterly accounting of financial transactions 84 made on the patient's behalf; [(8)] (9) is free from mental and physical

abuse, corporal punishment, involuntary seclusion and any physical or chemical restraints imposed for purposes of discipline or convenience and not required to treat the patient's medical symptoms. Physical or chemical restraints may be imposed only to ensure the physical safety of the patient or other patients and only upon the written order of a physician or an advanced practice registered nurse that specifies the type of restraint and the duration and circumstances under which the restraints are to be used, except in emergencies until a specific order can be obtained; [(9)] (10) is assured confidential treatment of the patient's personal and medical records, and may approve or refuse their release to any individual outside the facility, except in case of the patient's transfer to another health care institution or as required by law or thirdparty payment contract; [(10)] (11) receives quality care and services with reasonable accommodation of individual needs and preferences, except where the health or safety of the individual would be endangered, and is treated with consideration, respect, and full recognition of the patient's dignity and individuality, including privacy in treatment and in care for the patient's personal needs; [(11)] (12) is not required to perform services for the nursing home facility, residential care home or chronic disease hospital that are not included for therapeutic purposes in the patient's plan of care; [(12) may associate and communicate privately with persons of the patient's choice, including other patients,] (13) (A) may send and receive the patient's personal mail unopened and make and receive telephone calls privately, unless medically contraindicated, as documented by the patient's physician or advanced practice registered nurse in the patient's medical record, and (B) receives adequate notice before the patient's room or roommate in such facility, home or chronic disease hospital is changed; [(13)] (14) is entitled to organize and participate in patient groups in such facility, home or chronic disease hospital and to participate in social, religious and community activities that do not interfere with the rights of other patients, unless medically contraindicated, as documented by the patient's physician or advanced practice registered nurse in the patient's medical records; [(14)] (15) may retain and use the patient's personal clothing and possessions unless to do so would

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infringe upon rights of other patients or unless medically contraindicated, as documented by the patient's physician or advanced practice registered nurse in the patient's medical record; [(15)] (16) is assured privacy for visits by the patient's spouse or a person designated by the patient in accordance with section 1-56r and, if the patient is married and both the patient and the patient's spouse are inpatients in the facility, they are permitted to share a room, unless medically contraindicated, as documented by the attending physician or advanced practice registered nurse in the medical record; [(16)] (17) is fully informed of the availability of and may examine all current state, local and federal inspection reports and plans of correction; [(17)] (18) may organize, maintain and participate in a patient-run resident council, as a means of fostering communication among residents and between residents and staff, encouraging resident independence and addressing the basic rights of nursing home facility, residential care home and chronic disease hospital patients and residents, free from administrative interference or reprisal; [(18)] (19) is entitled to the opinion of two physicians concerning the need for surgery, except in an emergency situation, prior to such surgery being performed; [(19)] (20) is entitled to have the patient's family or a person designated by the patient in accordance with section 1-56r meet in such facility, residential care home or chronic disease hospital with the families of other patients in the facility to the extent such facility, residential care home or chronic disease hospital has existing meeting space available that meets applicable building and fire codes; [(20)] (21) is entitled to file a complaint with the Department of Social Services and the Department of Public Health regarding patient abuse, neglect or misappropriation of patient property; [(21)] (22) is entitled to have psychopharmacologic drugs administered only on orders of a physician or an advanced practice registered nurse and only as part of a written plan of care developed in accordance with Section 1919(b)(2) of the Social Security Act and designed to eliminate or modify the symptoms for which the drugs are prescribed and only if, at least annually, an independent external consultant reviews the appropriateness of the drug plan; [(22)] (23) is entitled to be transferred or discharged from the facility only

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pursuant to section 19a-535, 19a-535a or 19a-535b, as applicable; [(23)] (24) is entitled to be treated equally with other patients with regard to transfer, discharge and the provision of all services regardless of the source of payment; [(24)] (25) shall not be required to waive any rights to benefits under Medicare or Medicaid or to give oral or written assurance that the patient is not eligible for, or will not apply for benefits under Medicare or Medicaid; [(25)] (26) is entitled to be provided information by the nursing home facility or chronic disease hospital as to how to apply for Medicare or Medicaid benefits and how to receive refunds for previous payments covered by such benefits; [(26)] (27) is entitled to receive a copy of any Medicare or Medicaid application completed by a nursing home facility, residential care home or chronic disease hospital on behalf of the patient or to designate that a family member, or other representative of the patient, receive a copy of any such application; [(27)] (28) on or after October 1, 1990, shall not be required to give a third-party guarantee of payment to the facility as a condition of admission to, or continued stay in, such facility; [(28)] (29) is entitled to have such facility not charge, solicit, accept or receive any gift, money, donation, third-party guarantee or other consideration as a precondition of admission or expediting the admission of the individual to such facility or as a requirement for the individual's continued stay in such facility; and [(29)] (30) shall not be required to deposit the patient's personal funds in such facility, home or chronic disease hospital.

- Sec. 2. Subsection (a) of section 19a-697 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2021):
 - (a) A managed residential community shall have a written bill of rights that prescribes the rights afforded to each resident. A designated staff person from the managed residential community shall provide and explain the bill of rights to the resident at the time that such resident enters into a residency agreement at the managed residential community. The bill of rights shall include, but not be limited to, that each resident has the right to:

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- 188 (1) Live in a clean, safe and habitable private residential unit;
- 189 (2) Be treated with consideration, respect and due recognition of personal dignity, individuality and the need for privacy;
- 191 (3) Privacy within a private residential unit, subject to rules of the 192 managed residential community reasonably designed to promote the 193 health, safety and welfare of the resident;
- (4) Retain and use one's own personal property within a private residential unit so as to maintain individuality and personal dignity provided the use of personal property does not infringe on the rights of other residents or threaten the health, safety and welfare of other residents;
- 199 (5) [Private] Treat his or her residential unit as his or her home and 200 has no fewer rights than any other resident of the state, including, but 201 not limited to, (A) associating and communicating privately with 202 persons of the resident's choice, (B) purchasing and using technology of 203 the resident's choice, including, but not limited to, technology that may 204 facilitate virtual visitation with family and other persons, provided 205 operation and use of such technology shall not violate any individual's 206 right to privacy under state or federal law, and (C) engaging in other 207 private communications, including receiving and sending unopened 208 correspondence [,] and telephone access; [and visiting with persons of 209 one's choice;]
 - (6) Freedom to participate in and benefit from community services and activities so as to achieve the highest possible level of independence, autonomy and interaction within the community;
 - (7) Directly engage or contract with licensed health care professionals and providers of one's choice to obtain necessary health care services in one's private residential unit, or such other space in the managed residential community as may be made available to residents for such purposes;
- 218 (8) Manage one's own financial affairs;

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- 219 (9) Exercise civil and religious liberties;
- 220 (10) Present grievances and recommend changes in policies,
- 221 procedures and services to the manager or staff of the managed
- 222 residential community, government officials or any other person
- 223 without restraint, interference, coercion, discrimination or reprisal from
- 224 the managed residential community, including access to representatives
- of the department or the Office of the Long-Term Care Ombudsman;
- 226 (11) Upon request, obtain from the managed residential community
- 227 the name of the service coordinator or any other persons responsible for
- resident care or the coordination of resident care;
- 229 (12) Confidential treatment of all records and communications to the
- 230 extent required by state and federal law;
- 231 (13) Have all reasonable requests responded to promptly and
- 232 adequately within the capacity of the managed residential community
- and with due consideration given to the rights of other residents;
- 234 (14) Be fully advised of the relationship that the managed residential
- community has with any assisted living services agency, health care
- 236 facility or educational institution to the extent that such relationship
- 237 relates to resident medical care or treatment and to receive an
- 238 explanation about the relationship;
- 239 (15) Receive a copy of any rules or regulations of the managed
- 240 residential community;
- 241 (16) Privacy when receiving medical treatment or other services
- 242 within the capacity of the managed residential community;
- 243 (17) Refuse care and treatment and participate in the planning for the
- 244 care and services the resident needs or receives, provided the refusal of
- 245 care and treatment may preclude the resident from being able to
- continue to reside in the managed residential community; and
- 247 (18) All rights and privileges afforded to tenants under title 47a.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2021	19a-550(b)
Sec. 2	July 1, 2021	19a-697(a)

Statement of Legislative Commissioners:

In Section 2(a)(5), "engaging in" was added for clarity and proper sentence structure.

AGE Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill, which expands nursing home patients' bill of rights to include access to representatives of the Departments of Public Health and Social Services, and the Office of the Long-Term Care Ombudsman, is not anticipated to result in a fiscal impact to the state or municipalities.

The Out Years

State Impact: None

Municipal Impact: None

OLR Bill Analysis sSB 975

AN ACT STRENGTHENING THE BILL OF RIGHTS FOR LONG-TERM CARE FACILITY RESIDENTS.

SUMMARY

This bill adds to the nursing home patients' bill of rights (see BACKGROUND), which applies to patients in nursing homes, residential care homes, and chronic disease hospitals. For these patients, the bill adds the right to treat their living quarters as their own home. It also specifies that they have no fewer rights than other state residents, subject to rules designed to protect other patients' privacy, health, and safety at the facility. Under the bill, this includes the right to:

- 1. associate and communicate privately with people the patient chooses and
- 2. purchase and use technology the patient chooses, including technology that facilitates virtual visitation with family and others, provided the technology's use and operation does not violate any individual's right to privacy under state or federal law.

The bill also extends these rights to residents of managed residential communities (e.g., assisted living facilities) under their bill of rights, which is generally similar to the nursing home patients' bill of rights.

Under current law, the nursing home patients' bill of rights grants patients the right to be encouraged and assisted in exercising their rights as a patient and citizen, including:

1. being fully informed about their rights by state and federal advocacy programs and

2. voicing grievances and recommending changes to facility staff or outside representatives without restraint, discrimination, coercion, or reprisal.

The bill expands this right to also include the right to access representatives of the Public Health and Social Services departments and the Office of the Long-Term Care Ombudsman.

EFFECTIVE DATE: July 1, 2021

BACKGROUND

Patients' Bill of Rights

Existing law establishes a patients' bill of rights for nursing home, residential care home, and chronic disease hospital patients. It contains a broad and detailed set of rights an individual must be fully informed of before or upon admission to the facility and during the patient's stay. Among other things, patients have the right to (1) be free from abuse and neglect, (2) participate in the planning of their care, (3) manage their own financial affairs, and (4) have their grievances resolved promptly (CGS § 19a-550). Federal nursing home law contains provisions generally similar to state law concerning these rights (42 U.S.C. § 1395i-3(c) and 42 C.F.R. § 483.10).

COMMITTEE ACTION

Aging Committee

Joint Favorable Substitute
Yea 16 Nay 0 (03/11/2021)